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MEMORANDUM FOR: Deputy Director of Central Intelligence

SUBJECT : Adoption of DCID 11/2 by Army, Navy, and Air Force

1. This memorandum is for information only.
2. Review of available memoranda and regulations of the Army, the Navy and the Air Force on the above subject indicates as follows:

a. The Army, in AR 381-1, "Control and Dissemination and Use of Intelligence and Intelligence Information," introduces the subject as follows:

Certain member agencies of the Intelligence Advisory Committee have adopted procedures to control the dissemination and use of intelligence and intelligence information. Whenever the CIA or other IAC member agency deems it necessary to provide for control of intelligence or information the appropriate control phrase or phrases will appear upon the document.

It describes the control phrases as:

- (1) NOT RELEASABLE TO FOREIGN NATIONALS (NOFORN):



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- (2) NO DISSEM ABROAD.
- (3) NSC PARTICIPATING AGENCIES ONLY.
- (4) INTELL COMPONENTS ONLY.

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- (5) LIMITED.
- (6) CONTINUED CONTROL.
- (7) BACKGROUND USE ONLY.

In conclusion, the regulation explains that documents bearing one or more of these phrases should be treated strictly in accordance with the criteria of DCID 11/2 as set forth in the regulations. It also stipulates that the control phrases set forth above are not authorized for application on matter originated by the Army except as provided in paragraph 79, AR 380-5 (17 July 1958). A review of the latter reveals that whenever originators or authorized recipients of documents determine that defense information is contained therein which should be withheld from foreign nationals, they will stamp the following special handling notice on the document:
SPECIAL HANDLING REQUIRED - NOT RELEASABLE TO FOREIGN NATIONALS
EXCEPT . . . BY AUTHORITY OF _____ DATE _____.

b. The Navy in OPNAVINST 5510.B, "Security Manual For Classified Information," paragraph 0904, dated 10 March 1958, spells out the third Agency rule by stating that the classified material which originates outside of the Department of Defense shall not be disseminated outside of the Department of Defense without the consent of the originating agency. The Navy Security Manual does not mention nor apply the provisions of DCID 11/2. However, ONI Internal Instruction 05511.4, dated 3 March 1955, sets forth the provisions of DCID 11/2, but concludes that NOFORN, CONTINUED CONTROL, BACKGROUND USE ONLY, and FOR OFFICIAL USE ONLY are the only control phrases authorized for use on documents originated in the Office of Naval Intelligence.

c. The Air Force Regulations contain no reference to the provisions of DCID 11/2 other than acknowledgement of the third Agency rule. However, on 23 July 1957, the USAF released a memorandum to subordinate USAF components, subject: Control of CIA Documents. In it, the Air Force noted that there had been several instances in the past where CIA classified information had been published in Air Force intelligence memoranda in an improper manner. It invited attention to an earlier USAF letter, dated 19 July 1955, same subject, which set forth the control phrases of DCID 11/2, and stated, by way of explanation, that all of these controls appear in DCID 11/2, the provisions of which are binding on Air Force users of CIA documents.

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3. From the above, it appears that the Army recognizes the use of the control phrases of DCID 11/2 as pertaining to material originated outside of the Army, but specifically prohibits, except for a variation of NOFORN, the use of these phrases for matter originated in the Army.

4. Along the same lines, the Navy evidently recognizes the applicability of the control phrases of DCID 11/2 insofar as their use by other agencies is concerned. However, it excludes the use of NO DISSEM ABROAD, NSC PARTICIPATING AGENCIES ONLY, INTELL COMPONENTS ONLY, and LIMITED, on documents originated in the Office of Naval Intelligence.

5. The above mentioned Air Force memoranda give rise to the assumption that the Air Force interprets DCID 11/2 as being applicable only to CIA produced material. Further, there is no indication that the Air Force interprets the Directive as being applicable to itself. In this connection, it is pointed out that when the representatives of this office visited ATIC in late February, they were advised by the ATIC Security Officer that he had been recently requested to coordinate on a proposed Air Force Regulation which incorporated the provisions of DCID 11/2.


SHEPHERD EDWARDS
Director of Security

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